



An Independent Analysis

PAKISTAN'S FEDERAL

Budget FY2022-23

Omar Asghar Khan Foundation



This document is part of a series of publications produced under the project, Fempower-Pakistan: Feminist Leadership for Accountability & Political Rights. It presents the analysis of Pakistan's Federal Budget FY2022-23 with a gender lens, using the review of CEDAW and SDGs by Shirkat Gah-Women's Resource Centre. The Foundation would like to acknowledge Shirkat Gah's inputs. It would also like to thank Global Affairs Canada for its financial assistance that made this publication possible. The contents of this publication are the sole responsibility of Omar Asghar Khan Foundation.



In partnership with
Canada



Omar Asghar Khan

OMAR ASGHAR KHAN FOUNDATION





*An Independent
Analysis*


**PAKISTAN'S
FEDERAL**


Budget
FY2022-23


Acronyms

BISP  Benazir Income Support Programme


CEDAW  Convention on the Elimination of All Forms of Discrimination Against Women


FY  Financial Year

GBV  Gender Based Violence


GRB  Gender Responsive Budgeting


PREP  Pandemic Response Effectiveness Project

PSDP  Public Sector Development Programme

PWDs  Persons With Disability

SDGs  Sustainable Development Goals

SME  Small & Medium Enterprise

TVET  Technical & Vocational Education & Training

WEE  Women's Economic Empowerment

	Introduction	2
	Gender Based Violence	6
	Women's Economic Empowerment	8
	Women & Social Services (Health & Education)	12
	Climate Change	16
	Social Protection & Vulnerable Groups (PWDs, Transgender Persons & Religious Minorities)	18
	Institutions that Support Women's Empowerment	20

Contents





Introduction



Pakistan has been a federation since its independence in 1947. The 18th Constitutional Amendment passed in 2010 devolved authority and responsibilities for services like education, health and agriculture to the provinces. At the federal level, key functions related to communications, higher education, climate change and social protection remain along with defence, foreign affairs, etc.

Omar Asghar Khan Foundation's analysis of Pakistan's Federal Budget FY2022-23 uses a gender lens. It draws on Shirkat Gah's assessment of international obligations made under CEDAW & SDGs (especially SDG5).

Rs.9,579 billion is Pakistan's total Federal Budget for FY2022-23. In nominal terms, it is more than the preceding year's Rs.8,487 billion. However, after adjusting for inflation, in real terms, the budget in FY2022-23 is 6.96% less than in FY2021-22.

Of the total outlay in FY2022-23, Rs.871 billion is allocated for development, of which the federal Public Sector Development Programme (PSDP) is Rs.727 billion. The current budget is Rs.8,709 billion this year, compared to Rs.7,523 billion in FY2021-22.

Sectoral funds provided in the PSDP, grouped under different categories, shows that Infrastructure is allocated the largest share, i.e., Rs.170.30 billion or 23.42% of the total PSDP in FY2022-23. It was also given the most funds, i.e., Rs.172.00 billion or 20.51% of the PSDP in the preceding year.

Sectors	FY2021-2022		FY2022-2023	
	Amount in Billions	% of PSDP Rs.900 Billion	Amount in Billions	% of PSDP Rs.727 Billion
Infrastructure	172.00	20.51	170.30	23.42
Administration	93.28	11.12	116.04	15.96
Climate Change	125.17	14.93	114.45	15.74
Economy	117.27	13.99	83.65	11.51
Social Services	92.88	11.08	76.43	10.51
Finance	127.24	15.17	5.66	0.78

The findings of the Foundation's analysis of Pakistan's Federal Budget FY2022-23, including details of selected budget allocations, are categorized under 6 themes:

1. Gender Based Violence
2. Women's Economic Empowerment
3. Social Services (Education & Health)
4. Climate Change
5. Social Protection
6. Institutions

The budget analysis & data presented in this publication will assist legislators, government officials and civil society to support public finance decisions & management that promote gender equality & women's empowerment.



مجھے جینے کا
حق چاہئے

FREEDOM
OVER
FEAR

Say **NO**
to
VIOLENCE



Gender Based Violence



GRB Proposals

- ✿ Increase public awareness & access to the Human Rights Information Management System.
- ✿ Design and implement public information campaigns on the harmful effects of early-age & forced marriages on the education, health & development of girls.
- ✿ Allocate resources for the effective implementation of the Anti-Rape Law.

Under the PSDP, the Ministry of Human Rights is allocated Rs.22.43 million for establishing a Human Rights Information Management System. Its total cost is Rs.56.00 million and expenditure reported as of 30 June 2022 is Rs.36.57 million. Another Rs.21.50 million is allocated for a Human Rights Awareness Programme. The total cost of this programme is Rs.55.00 million and expenditure as of 30 June 2022 is Rs.22.54 million. For Implementation of an Action Plan for Human Rights Rs.24.27 million is allocated against a total cost of Rs.57.50 million. Its expenditure as of 30 June 2022 is Rs.33.23 million. Rs.1,658 million is provided to the Ministry of Human Rights to meet current expenditures.

Rs.500.00 million is allocated for a National Forensic Science Agency in Islamabad under Interior. Its total cost is Rs.2,622.77 million and expenditure as of 30 June 2022 is Rs.1,723.24 million. Another Rs.100.00 million is allocated for a National Response Centre for Cyber Crimes. Its total cost is Rs.1,275.54 million and expenditure as of 30 June 2022 is Rs.1,072.03 million. Rs.126.68 million is also allocated for Safer Islamabad Surveillance through Smart Cars. Its total cost is Rs.182.64 million and expenditure as of 30 June 2022 is Rs.56.00 million. Rs.253.41 million is allocated to cover recurrent costs of Safe City Islamabad. Under Provinces & Special Areas, Rs.387.89 million is allocated for the Gwadar Safe City Project. The total cost of this ongoing scheme is Rs.1,475.8 million and expenditure reported as of 30 June 2022 is Rs.788.00 million.








Under the Commerce Division, Rs.5,000 million is the total allocation for Expo Centres in Peshawar and Quetta. In FY2022-23, Rs.174.44 million is allocated for Peshawar and its expenditure as of 30 June 2022 is Rs.2,325.56 million. Quetta is allocated Rs.1,000.00 million and its expenditure is Rs.576.00 million.

Under Industries & Production, Rs.282.01 million is allocated for a National Business Development Programme for SMEs in Pakistan. Its total cost is Rs.1,954.98 million and expenditure as of 30 June 2022 is Rs.593.60 million. Another Rs.17.00 million is allocated for a Business Skill Development Centre for Women in Dera Ismail Khan, Khyber Pakhtunkhwa. Its total cost is Rs.59.50 million and expenditure as of 30 June 2022 is Rs.17.15 million.

Under National Food Security, Rs.50.00 million is allocated for the Prime Minister's Initiative for Backyard Poultry. Its total cost is Rs.279.33 million and expenditure as of 30 June 2022 is Rs.136.80 million.

Under the Finance Division, the PSDP includes an allocation of Rs.227.70 million for a Financial Inclusion & Infrastructure Project. The total cost of this foreign-funded project is Rs.19,011.00 million and expenditure as of 30 June 2022 is Rs.9,263.11 million.

GRB Proposals

-  Increase labour force participation of women.
-  Provide incentives to increase the percentage of women entrepreneurs.
-  Introduce child care facilities to assist working parents.



GRB Proposal

- ✿ Reduce unemployment among women by promoting their entry into the formal economy through measures like vocational & technical training.

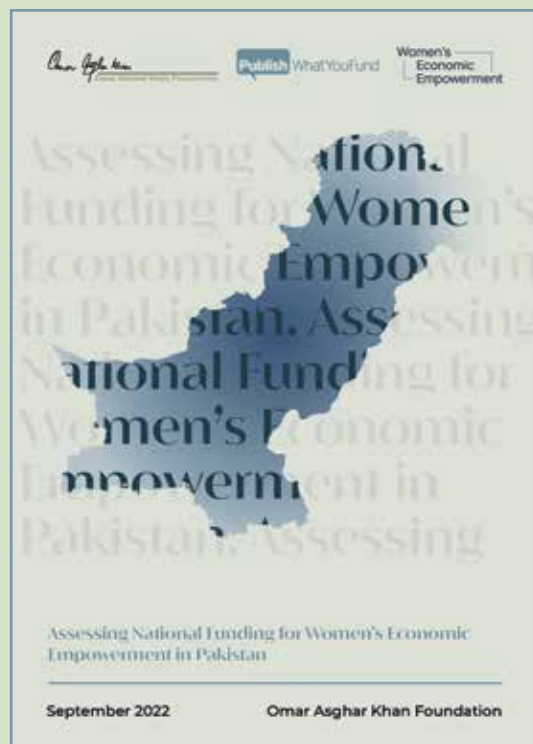


The Federal Education & Professional Training Division is allocated Rs.100.00 million for Introducing Matric-Tech Pathways for Integrating Technical & Vocational Education & Training (TVET) and Formal Education. Rs.3,000.00 million is provided for the Prime Minister's Special Package on Skill for All Strategy as a Catalyst for TVET. Its total cost is Rs.9,880.00 million and expenditure as of 30 June 2022 is Rs.5,691.63 million. Another Rs.1,000 million is allocated for a new scheme: 250 Vocational Training Institutes. Its total cost is Rs.3,000 million.

Rs.100.00 million is allocated for an Internship Programme under Information Technology & Telecom. Its total cost is Rs.488.88 million and expenditure as of 30 June 2022 is Rs.66.00 million. Another Rs.80.00 million is allocated for a National Freelance Training Programme. Its total cost is Rs.367.17 million and expenditure as of 30 June 2022 is Rs.174.70 million. A new scheme for Establishing Knowledge Parks in Pakistan is allocated Rs.500.00 million out of a total of Rs.1,227.65 million.

Under Planning & Development, Rs.1,000.00 million is allocated for a National Endowment Scholarships for Talent project. The total cost of this ongoing scheme is Rs.10,000.00 million, No expenditure is reported as of 30 June 2022.

In 2022 Omar Asghar Khan Foundation and Publish What You Fund assessed funding for women's economic empowerment in Pakistan's federal and four provincial budgets from FY2014-15 to FY2020-21. Over 1,600 projects were tracked. Its findings helped make recommendations for the government and civil society to advance the agenda of women's economic empowerment. The published report of the assessment is available at www.oakdf.org.pk.





3 GOOD HEALTH AND WELL-BEING

4 QUALITY EDUCATION

5 GENDER EQUALITY



Social Services



Rs.38,729.91 million is allocated for 138 ongoing projects under Higher Education. It has an additional Rs.5,990.00 million for 16 new schemes and Rs.66,025 million to meet recurrent costs.

Under the Federal Education & Training Division, Rs.500.00 million is allocated in FY2022-23 for the Pandemic Response Effectiveness Project (PREP for Covid-19). Its total cost is Rs.2,895.76 million (entirely foreign funded) and reported expenditure as of 30 June 2022 is Rs.532.31 million. Another foreign funded project, Response, Recovery and Resilience Plan for Covid-19, is allocated Rs.500.00 million in FY2022-23. Its total cost is Rs.3,300.06 million and expenditure as of 30 June 2022 is Rs.1,718.84 million. Under new schemes, establishment of a state-of-the-art teachers training institute is allocated Rs.100.00 million out of a total cost of Rs.1,975.00 million.

Improved access to education & healthcare will enable women & girls to enjoy rights & multiply options & opportunities.

GRB Proposal

- Develop & integrate into school curriculum content on gender equality including on women's rights & the positive portrayal of women in all spheres.



Under Science & Technological Research, Rs.300.00 million is allocated for Science Talent Farming Scheme for Young Students. The total cost of this project is Rs.1,517.07 million and expenditure as of 30 June 2022 is Rs.595.07 million.

Under National Health Services, Regulations & Coordination Division, Rs.2,100.00 million is allocated for the Sehat Sahulat Prime Minister's National Health Insurance Programme. Its total cost is Rs.31,935.00 million and expenditure as of 30 June 2022 is Rs.11,271.97 million. Rs.250.00 million is provided for a new National Health Support Project which has a total cost of Rs.2,270.40 million. Another Rs.59.53 million is allocated for a needs assessment of health human resources for driving innovation & achieving SDGs. Its total cost is Rs.65.00 million and expenditure as of 30 June 2022 is Rs.5.47 million. Rs.250.00 million is provided for implementing the National Action Plan on Population. Its total cost is Rs.1,998.82 million and expenditure as of 30 June 2022 is Rs.217.50 million.

Under Planning & Development, Rs.500 million is allocated in FY2022-23 for National Initiative for SDGs/Nutrition against a total cost of Rs.1,000 million. Another Rs.200.00 million is provided for Social Sector Accelerator for Health, Nutrition, Education, Youth & Gender – National Priority Initiatives. Its total cost is Rs.350.00 million, but no expenditure is reported under this ongoing scheme.

GRB Proposal

- ✿ Increase women's access to healthcare facilities & medical assistance by trained personnel.





GRB Proposals

- ✿ Raise awareness about climate change & its impacts, especially on women & other vulnerable groups.
- ✿ Use a climate change lens on projects and take actions to build resilience to its impacts in rural & urban areas.
- ✿ Support eco-responsibility by promoting measures like solarization in homes & public places.





Climate Change

At the federal level a full-fledged Climate Change Division is functional. It is allocated Rs.9,500 million under the PSDP and Rs.601 million for current expenses. Under the PSDP, Upscaling of Green Pakistan Programme has a total cost of Rs.125,184.30 million. As of 30 June 2022, its reported expenditure is Rs.22,987.60 million, i.e., 18.36% of the total cost. In FY2022-23 it is allocated Rs.9,458.00 million. The PSDP also includes an allocation of Rs.19.00 million for a Climate Resilient Urban Human Settlements Unit. Its total cost is Rs.90.16 million and expenditure as of 30 June 2022 is Rs.17.69 million.

Under National Food Security, Rs.2,000.00 million is allocated for a National Programme for Improvement of Watercourses in Pakistan. Its total cost is Rs.47,175.00 million and expenditure as of 30 June 2022 is Rs.9,076.00 million. Under the Water Resources Division, Rs.200.00 million is allocated for establishing Pakistan's Glacier Monitoring Network. Its total cost is Rs.891.70 million and expenditure as of 30 June 2022 is Rs.255.88 million.

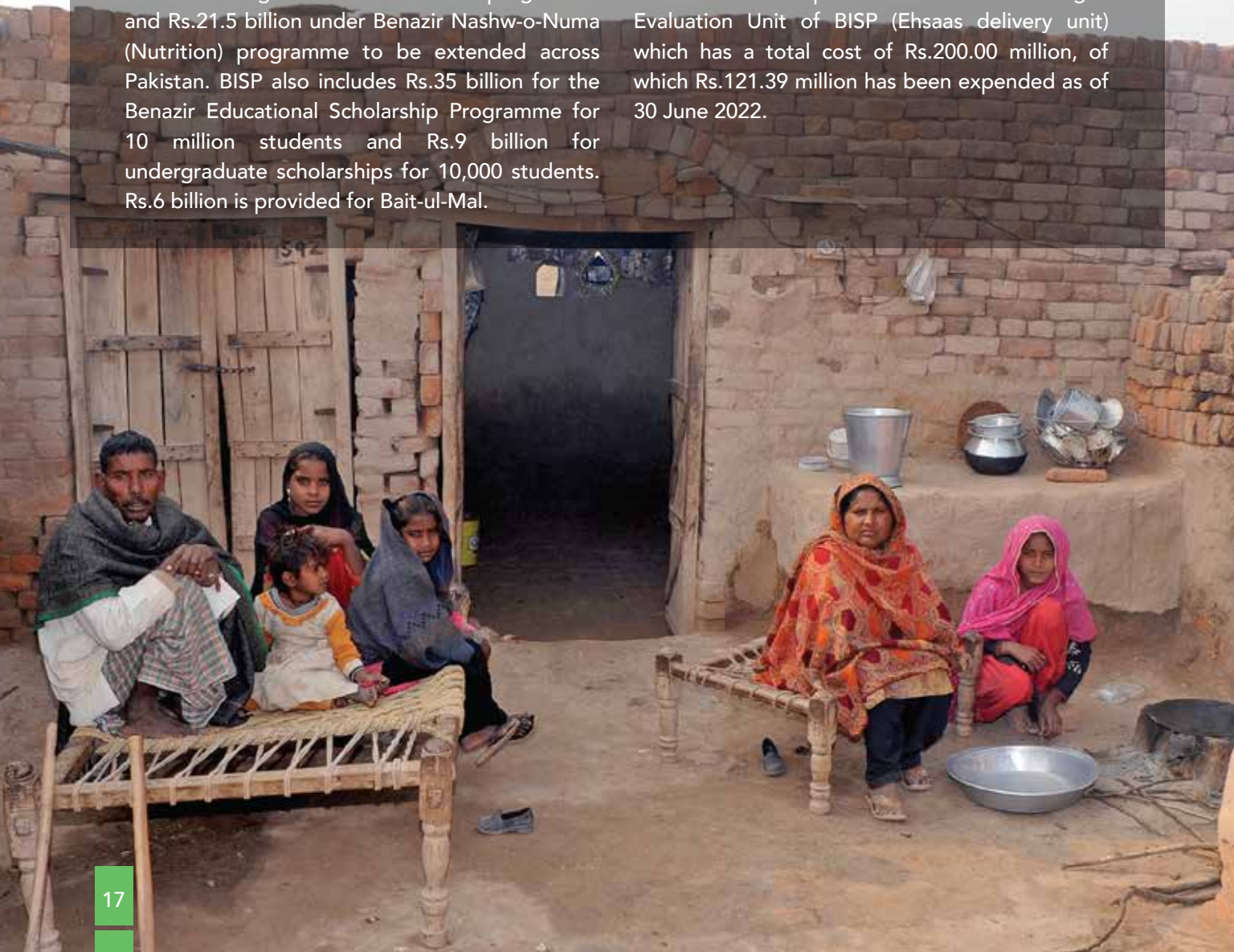
Actions to build resilience must take into account the needs and interests of women who are more vulnerable to the impacts of climate change.

Under Provinces & Special Areas, an ongoing Gwadar Smart Environmental Sanitation System & Landfill Project is allocated Rs.250.00 million. Its total cost is Rs.2,269.00 million and expenditure as 30 June 2022 is Rs.600.00 million. Under Housing & Works, District Muzaffargarh in Punjab is allocated Rs.60.00 million out of a total of Rs.1,950.30 million for 21 schemes of constructing/rehabilitating flood-affected roads. Its total expenditure as of 30 June 2022 is Rs.1,158.35 million.



The flagship Benazir Income Support Programme (BISP) is allocated Rs.364 billion. As per details provided by the Federal Minister for Finance in his budget speech, funds allocated under BISP include Rs.266 billion in cash transfer for 9 million families through the Benazir Kafalat programme and Rs.21.5 billion under Benazir Nashw-o-Numa (Nutrition) programme to be extended across Pakistan. BISP also includes Rs.35 billion for the Benazir Educational Scholarship Programme for 10 million students and Rs.9 billion for undergraduate scholarships for 10,000 students. Rs.6 billion is provided for Bait-ul-Mal.

Under the Poverty Alleviation & Social Safety Division, the BISP (Ehsaas Tahafuz Programme) is allocated Rs.421.39 million against a total cost of Rs.1,989.00 million. Its reported expenditure as of 30 June 2022 is Rs.346.28 million. Another Rs.78.61 million is provided for the Monitoring & Evaluation Unit of BISP (Ehsaas delivery unit) which has a total cost of Rs.200.00 million, of which Rs.121.39 million has been expended as of 30 June 2022.





Social Protection



GRB Proposals

- ✿ Address intersecting forms of discrimination against women & girls belonging to ethnic & religious minority groups.
- ✿ Provide information, disaggregated by sex, age, disability, ethnicity, religion and geographical location, through the Human Rights Information Management System.

Under Human Rights, a pilot project for establishing a Transgender Protection Centre in Islamabad is allocated Rs.15.00 million. Its total cost is Rs.35.80 million, of which Rs.8.51 million has been expended as of 30 June 2022. Rs.10.00 million is allocated for another pilot project on inclusive education for children with disabilities in public and private schools in Islamabad. Its total cost is Rs.30.00 million and expenditure as of 30 June 2022 is Rs.13.12 million. A new scheme is included to conduct a feasibility study for establishing a centre in Islamabad for persons with multiple disabilities. It is allocated Rs.7.50 million against a total cost of Rs.15.00 million. Under Interior, Rs.57.82 million is provided for a Child Labour Survey. Rs.40.00 million of the total is from foreign donor funds.

Under the Defence Division, the PSDP includes Rs.86.51 million for the Establishment of Institute of Inclusive Education in Islamabad. This allocation is also shown as the total cost of the scheme.





5 GENDER
EQUALITY



SDG Target 5.1

Strengthen machineries
for the advancement of
women.



Institutions



The Women Parliamentary Caucus in the National Assembly and the National Commission on the Status of Women are some of the key institutions/platforms essential for advancing women's rights and interests. Increased government capacities and gender-responsive data generation are equally important.

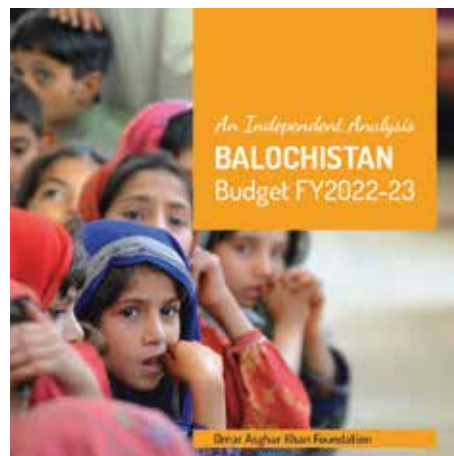
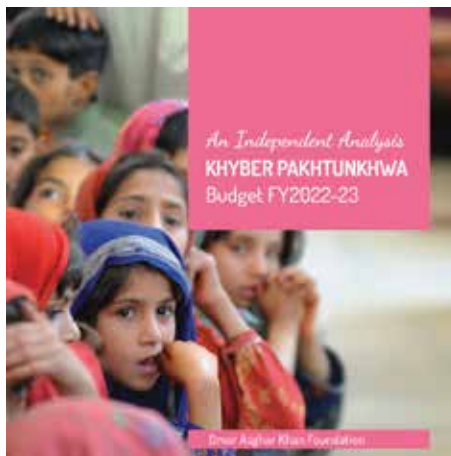
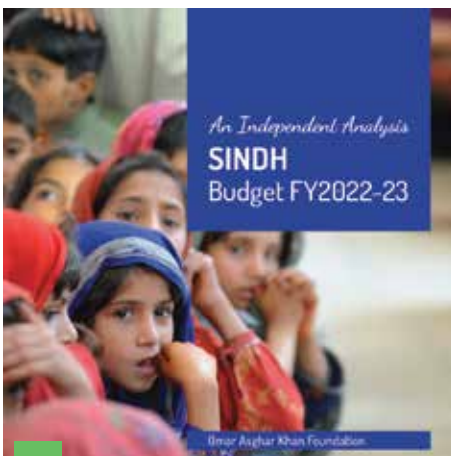
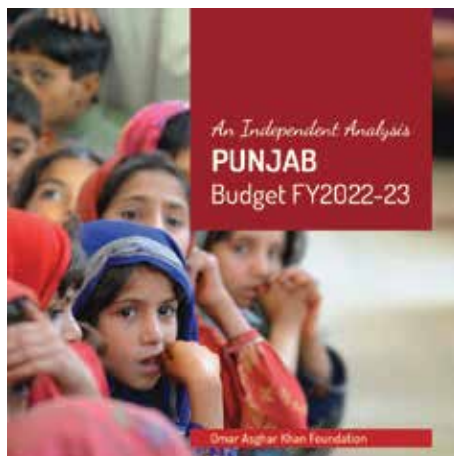
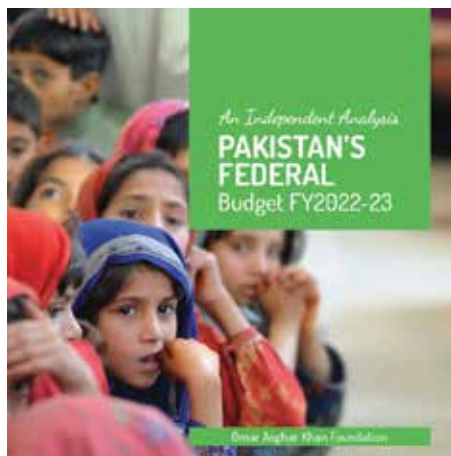
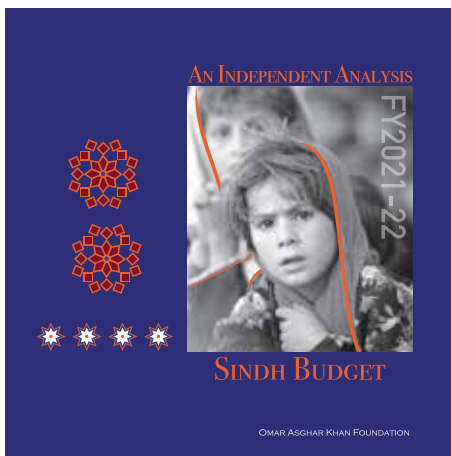
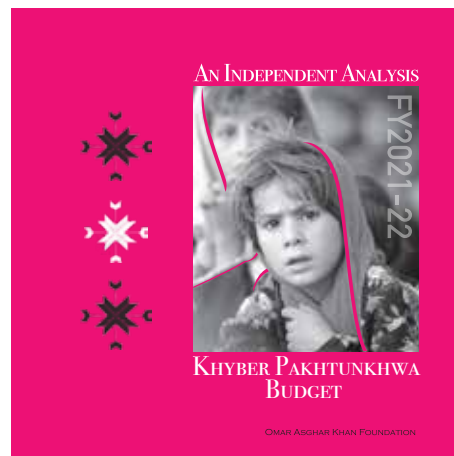
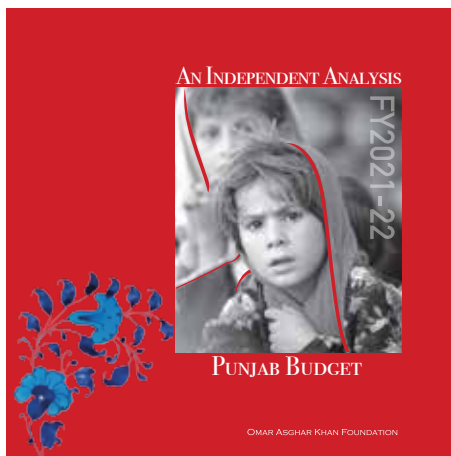
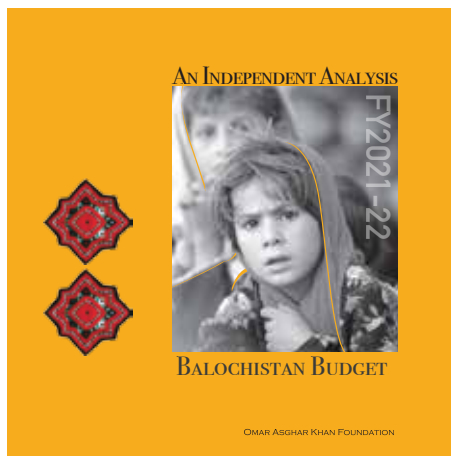
GRB Proposals

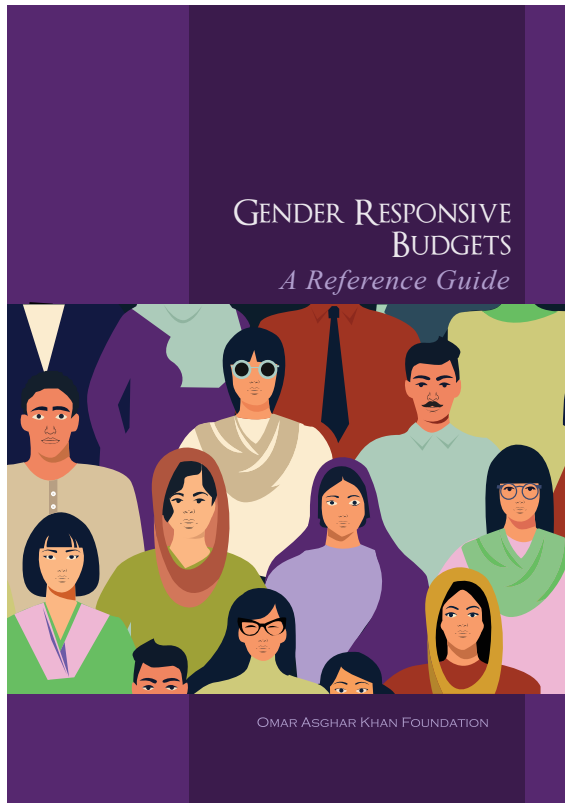
- ❁ Ensure projects/schemes are gender-responsive so that they may contribute to women's empowerment.
- ❁ Develop capacities to improve the collection of data disaggregated by sex, age, ethnicity, religion, disability and other relevant factors, to better assess the impact & effectiveness of policies and programmes.
- ❁ Increase opportunities for improved understanding of legislators & government officials on compliance requirements of CEDAW, SDGs and on gender responsive budgeting.

The National Commission on the Status of Women (NCSW) is allocated Rs.78.12 million and the National Commission on Human Rights is provided Rs.83.18 million to cover recurrent costs.

For training of government officers, under the Establishment Division, the PSDP includes Rs.270.00 million for the Institutional Strengthening & Augmentation of Training & Research Facilities of the National School of Public Policy, Rs.205.94 million for Strengthening of Training Activities of Pakistan Administrative Services Officers at Civil Services Academy and Rs.100.00 million for a new scheme: Civil Servants Leadership Development Programme. Rs.68,000.00 million is also allocated for the Sustainable Development Goals Achievement Programme, under the Cabinet Division.

Rs.225.00 million is allocated in FY2022-23 against a total of Rs.615.68 million for strengthening the Monitoring & Evaluation of PSDP projects. Rs.170.06 million is the reported expenditure as of 30 June 2022 on this ongoing scheme implemented by the Ministry of Planning & Development.





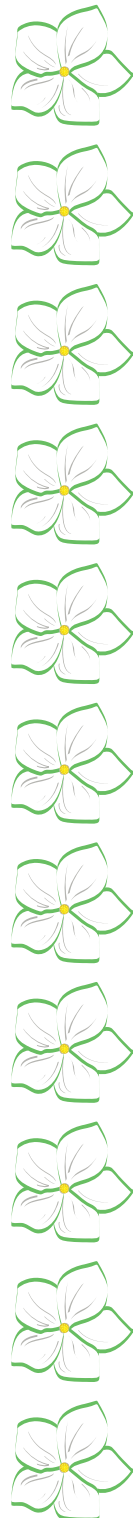
Omar Asghar Khan Foundation has published its gender-based analysis of the federal & provincial budgets FY2022-23 & provincial budgets FY2021-22, and also produced A Reference Guide on Gender Responsive Budgets. It has also regularly published its analysis of Khyber Pakhtunkhwa's budget since 2010. All publications documenting the findings of the Foundation's budget analysis & recommendations are available at:

www.oakdf.org.pk

The use of the Foundation's budget analysis is encouraged. Acknowledgement is requested.

September 2022

Published by
Omar Asghar Khan Foundation
Layout, graphics & printing by
Sense Communications



Omar Asghar Khan Foundation strengthens the voice, visibility and resilience of citizens to claim their rights & entitlements from the state, curb inequalities and exclusion & reduce the burden of poverty. Founded in 2000 as a public advocacy organization, the Foundation's skilled and experienced team of professionals works with local communities, civil society and governments. Using social accountability and budget analysis, the Foundation opens channels of citizen engagement that makes governance responsive, increases trust in public institutions and helps people make a difference in their lives. Combining learning and connecting, it also promotes social inclusion, climate resilience and poverty reduction.

🌐 www.oakdf.org.pk

📘 OmarAsgharKhanFoundation